

**ESTACADA RURAL FIRE  
DISTRICT NO. 69  
Estacada, Oregon**

ANNUAL FINANCIAL REPORT

June 30, 2024



**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

DISTRICT OFFICIALS

June 30, 2024

**BOARD OF DIRECTORS**

John McAdoo, President  
26588 S Morgan Road  
Estacada, Oregon 97023

Matthew Silva, Vice President  
33437 SE Bryant Road  
Estacada, Oregon 97023

Matt Day, Secretary/Treasurer  
P.O. Box 2221  
Estacada, Oregon 97023

Paul Miller  
P.O. Box 27  
Eagle Creek, Oregon 97022

Ken Oliver  
P.O. Box 1343  
Estacada, Oregon 97023

**FIRE CHIEF AND REGISTERED AGENT**

Ian O'Connor  
445 SE Currin Street  
Estacada, Oregon 97023

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

TABLE OF CONTENTS

June 30, 2024

Page  
Number

**INTRODUCTORY SECTION**

Title Page  
District Officials  
Table of Contents

**FINANCIAL SECTION**

Independent Auditor's Report .....	1-3
Management's Discussion and Analysis.....	4-10
Basic Financial Statements	
Government-Wide Financial Statements	
Statement of Net Position .....	11-12
Statement of Activities .....	13
Fund Financial Statements	
Balance Sheet – Governmental Funds .....	14
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities.....	15
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds .....	16
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities .....	17
Notes to Basic Financial Statements.....	18-50
Required Supplementary Information	
Schedule of the Proportionate Share of the Net Pension Liability (Asset).....	51
Schedule of Contributions .....	52
Schedule of Changes in the District's Total OPEB Liability and Related Ratios.....	53
Schedule of the Proportionate Share of the Net OPEB Liability (Asset).....	54
Schedule of Contributions – Other Postemployment Benefits .....	55
Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund.....	56
Other Supplementary Information – Individual Fund Schedules	
Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Grants Fund.....	57

**OTHER FINANCIAL SCHEDULES**

Schedule of Property Tax Transactions.....	58
--	----

**AUDIT COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS**

Independent Auditor's Report Required by Oregon State Regulations .....	59-60
---	-------

## **FINANCIAL SECTION**

**KOONTZ, BLASQUEZ**  
ASSOCIATES, P.C.  
CERTIFIED PUBLIC ACCOUNTANTS

**INDEPENDENT AUDITOR'S REPORT**

Board of Directors  
Estacada Rural Fire District No. 69  
Estacada, Oregon 97023

**Report on the Audit of the Financial Statements**

***Opinions***

We have audited the financial statements of the governmental activities, the major fund, and the remaining fund information of Estacada Rural Fire District No. 69, Estacada, Oregon as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the remaining fund information of Estacada Rural Fire District No. 69 as of June 30, 2024, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Estacada Rural Fire District No. 69 and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Responsibilities of Management for the Financial Statements***

Estacada Rural Fire District No. 69's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Estacada Rural Fire District No. 69's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance, but is not absolute assurance, and therefore, is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Estacada Rural Fire District No. 69's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events considered in the aggregate that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

## ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedules of pension and other postemployment benefits, and budgetary comparison information on pages 4 through 10, 51 through 55, and 56, respectively, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to the management's discussion and analysis and schedules of pension and other postemployment benefits in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the management's discussion and analysis or schedules of pension and other postemployment benefits because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Estacada Rural Fire District No. 69's basic financial statements. The individual fund schedules and schedule of property tax transactions are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The individual fund schedules are the responsibility of management, and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The schedule of property tax transactions has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

### **Report on Other Legal and Regulatory Requirements**

In accordance with the Minimum Standards for Audits of Oregon Municipal Corporations, we have issued our report dated December 22, 2024 on our consideration of compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance.

Koontz, Blasquez & Associates, P.C.

By:   
Debra L. Blasquez, CPA

Albany, Oregon  
December 22, 2024

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**



**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

**INTRODUCTION**

As management of Estacada Rural Fire District No. 69, Estacada, Oregon, we offer readers this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2024. It should be read in conjunction with the District's financial statements, which follow this section.

**FINANCIAL HIGHLIGHTS**

- At June 30, 2024, total net position of Estacada Rural Fire District No. 69 amounted to \$7,968,378. Of this amount, \$4,088,306 was invested in capital assets, net of related debt. The remaining balance of \$3,880,072 was unrestricted.
- The District's total net position increased by \$922,880 during the current fiscal year.
- Overall revenues were \$4,612,536, which exceeded total expenses of \$3,689,656 by \$922,880.

**OVERVIEW OF FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to Estacada Rural Fire District No. 69's basic financial statements. The District's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets and liabilities with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements present functions of the District that are principally supported by taxes (governmental activities). The governmental activities of the District include fire suppression.

The government-wide financial statements can be found on pages 11 through 13 of this report.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

**Fund Financial Statements**

The fund financial statements are designed to demonstrate compliance with finance-related legal requirements overseeing the use of fund accounting. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities and objectives. All of the funds of Estacada Rural Fire District No. 69 are governmental funds.

□ **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of available resources, as well as on balances of available resources at the end of the fiscal year. Such information may be useful in evaluating the District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains two individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, which is considered to be a major governmental fund, and for the Grants Fund, which is considered to be a nonmajor governmental fund.

Estacada Rural Fire District No. 69 adopts an annual appropriated budget for both of its funds. A budgetary comparison statement has been provided for each fund individually to demonstrate compliance with their respective budgets.

The basic governmental fund financial statements can be found on pages 14 through 17 of this report.

**Notes to the Basic Financial Statements**

The notes to the basic financial statements provide additional information that is essential to a full understanding of the financial data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 18 through 50 of this report.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

**Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information, which includes the schedule of the proportionate share of the net pension liability (asset), schedule of contributions, schedule of changes in the District's total OPEB liability and related ratios, schedule of the proportionate share of the net OPEB liability (asset), schedule of contributions – other postemployment benefits, and budgetary comparison information for the General Fund. This required supplementary information can be found on pages 51 through 56 of this report.

Individual fund schedules can be found on page 57 of this report.

**GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of the District's financial position. At June 30, 2024, the District's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$7,968,378.

A large portion of the District's net position reflects its investment in capital assets (e.g., land, buildings, and equipment) less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

**District's Net Position**

The District's net position increased by \$922,880 during the current fiscal year. This increase is primarily related to increases in property tax revenue and investment earnings.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

Condensed statement of net position information is shown below.

**Condensed Statement of Net Position**

	<u>Governmental Activities</u>	
	<u>2024</u>	<u>2023</u>
<b>Assets and deferred outflows of resources</b>		
Current assets	\$ 5,464,337	\$ 4,852,175
Noncurrent assets		
Capital assets, net	4,096,890	4,169,918
Other noncurrent assets	29,920	17,316
Deferred outflows of resources	<u>722,678</u>	<u>558,056</u>
 Total assets and deferred outflows of resources	 <u>10,313,825</u>	 <u>9,597,465</u>
<b>Liabilities and deferred inflows of resources</b>		
Current liabilities	255,155	388,355
Noncurrent liabilities	469,496	13,125
Deferred inflows of resources	<u>1,620,796</u>	<u>2,150,487</u>
 Total liabilities and deferred inflows of resources	 <u>2,345,447</u>	 <u>2,551,967</u>
<b>Net position</b>		
Net investment in capital assets	4,088,306	4,154,512
Unrestricted	<u>3,880,072</u>	<u>2,890,986</u>
 Total net position	 <u>\$ 7,968,378</u>	 <u>\$ 7,045,498</u>

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

**District's Changes in Net Position**

The condensed statement of activities information shown below explains changes in net position.

**Condensed Statement of Activities**

	<b>Governmental Activities</b>	
	<u>2024</u>	<u>2023</u>
<b>Program revenues</b>		
Charges for services	\$ 30,249	\$ -
Capital grants and contributions	<u>34,272</u>	<u>70,000</u>
Total program revenues	<u>64,521</u>	<u>70,000</u>
<b>General revenues</b>		
Property taxes	4,186,894	3,863,969
Investment earnings	248,112	140,768
Gain on sale of assets	4,120	2,528
Miscellaneous	<u>108,889</u>	<u>171,922</u>
Total general revenues	<u>4,548,015</u>	<u>4,179,187</u>
Total revenues	4,612,536	4,249,187
<b>Program expenses</b>		
Fire suppression	<u>3,689,656</u>	<u>2,752,796</u>
<b>Change in net position</b>	922,880	1,496,391
<b>Net position - beginning of year, as restated</b>	<u>7,045,498</u>	<u>5,549,107</u>
<b>Net position - end of year</b>	<u>\$ 7,968,378</u>	<u>\$ 7,045,498</u>

**FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS**

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds**

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of expendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measurement of the District's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the District's major governmental fund reported a fund balance of \$5,179,578. This amount included \$96,846 of nonspendable fund balance related to prepaid expenses. The remaining \$5,082,732 constitutes unassigned fund balance, which is available for spending at the District's discretion.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

Significant Changes in Major Governmental Fund Balance

- General Fund: The 120.2% increase in nonspendable fund balance can be attributed to an increase in prepaid expenses.
- General Fund: The 34.7% increase in unassigned fund balance can be attributed to increases in property tax revenue and investment earnings.

**BUDGETARY HIGHLIGHTS: GENERAL FUND**

Significant variances between the final budgeted and actual amounts in the General Fund for the year ended June 30, 2024 include:

- Grant revenue was budgeted for \$137,668. Actual revenues were \$34,272 (75.1% under budget) due to not being awarded the AFG Grant that was applied for.
- Investment earnings were budgeted for \$20,000. Actual revenues were \$248,112 (1140.6% over budget) due to increases in interest rates and lack of historical data for reference.
- Charges for services were budgeted for \$10,000. Actual revenues were \$30,249 (202.5% over budget) due to continued growth and new development in the community (i.e., plan reviews).
- Miscellaneous revenues were budgeted for \$86,000. Actual revenues were \$113,009 (31.4% over budget) due primarily to unexpected conflagration reimbursement payments.
- Expenditures for materials and services were budgeted for \$1,387,000. Actual expenditures were \$860,586 (38% under budget) due to no movement on new station construction plans.

**CAPITAL ASSETS AND DEBT ADMINISTRATION**

**Capital Assets**

The District's investment in capital assets as of June 30, 2024 amounted to \$4,096,890, net of accumulated depreciation and amortization. This investment in capital assets includes land, buildings, apparatus, and equipment, and an intangible right to use asset for a copier. The total depreciation and amortization expense related to the District's investment in capital assets during the current fiscal year amounted to \$254,294.

Additional information on the District's capital assets can be found in Note III-B on pages 28 through 29 of this report.

**Long-Term Liabilities**

At the end of the current fiscal year, the District had total long-term liabilities outstanding of \$8,584, which represents a lease. The District long-term liabilities decreased by \$6,822 during the current fiscal year.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

Additional information on the District's long-term debt can be found in Note III-D on page 30 of this report.

**KEY ECONOMIC FACTORS AND BUDGET INFORMATION FOR THE FUTURE**

At the time these financial statements were prepared and audited, the District was aware of the following circumstance that could affect its future financial health:

- Some fluctuation in future property tax revenue is possible due to the economic impacts of the growth in population.

**REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the District's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional information should be addressed to: Estacada Rural Fire District No. 69, P.O. Box 1385, Estacada, Oregon 97023.

## **BASIC FINANCIAL STATEMENTS**



**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

STATEMENT OF NET POSITION

June 30, 2024

	Governmental Activities
<b>ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>	
Current assets	
Cash and cash equivalents	\$ 5,220,547
Undistributed taxes with county	17,539
Property taxes receivable	129,405
Prepaid expenses	96,846
Total current assets	5,464,337
Noncurrent assets	
Capital assets	
Land	913,271
Capital assets, net of accumulated depreciation	3,175,247
Intangible - right to use lease asset, net of accumulated amortization	8,372
Total capital assets	4,096,890
Net OPEB asset - PERS RHIA	29,920
Total noncurrent assets	4,126,810
Total assets	9,591,147
Deferred outflows of resources	
Net deferred outflow of pension related resources	714,639
Net deferred outflow of OPEB related resources	8,039
Total deferred outflows of resources	722,678
Total assets and deferred outflows of resources	10,313,825
	(Continued)

The accompanying notes are an integral part of these financial statements.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

STATEMENT OF NET POSITION

June 30, 2024

(Continued)

	Governmental Activities
<b>LIABILITIES AND DEFERRED INFLOWS OF RESOURCES</b>	
Current liabilities	
Accounts payable	\$ 32,058
Accrued payroll liabilities	16,268
Lease payable, current portion	7,315
Compensated absences, current portion	199,514
Total current liabilities	255,155
Noncurrent liabilities	
Lease payable, less current portion	1,269
Net pension liability	452,460
Net OPEB liability - implicit rate subsidy	15,767
Total noncurrent liabilities	469,496
Total liabilities	724,651
Deferred inflows of resources	
Deferred grant revenue	35,000
Net deferred inflow of pension related resources	1,571,550
Net deferred inflow of OPEB related resources	14,246
Total deferred inflows of resources	1,620,796
Total liabilities and deferred inflows of resources	2,345,447
<b>NET POSITION</b>	
Net investment in capital assets	4,088,306
Unrestricted	3,880,072
Total net position	\$ 7,968,378

The accompanying notes are an integral part of these financial statements.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2024

<u>Functions/Programs</u>	Program Revenues			Net (Expense) Revenue and Changes in Net Position	
Governmental activities	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Fire suppression	\$ 3,689,656	\$ 30,249	\$ -	\$ 34,272	\$ (3,625,135)
General revenues					
Property taxes					4,186,894
Investment earnings					248,112
Gain on sale of assets					4,120
Miscellaneous					108,889
Total general revenues					4,548,015
Change in net position					922,880
Net position - beginning, as restated					7,045,498
Net position - ending					\$ 7,968,378

The accompanying notes are an integral part of these financial statements.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

BALANCE SHEET

GOVERNMENTAL FUNDS

June 30, 2024

	<u>General Fund</u>	<u>Nonmajor Governmental Fund Grants</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 5,148,519	\$ 72,028	\$ 5,220,547
Undistributed taxes with county	17,539	-	17,539
Property taxes receivable	129,405	-	129,405
Prepaid expenses	<u>96,846</u>	<u>-</u>	<u>96,846</u>
 Total assets	 <u>\$ 5,392,309</u>	 <u>\$ 72,028</u>	 <u>\$ 5,464,337</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>			
Liabilities			
Accounts payable	32,058	\$ -	\$ 32,058
Accrued payroll liabilities	<u>16,268</u>	<u>-</u>	<u>16,268</u>
 Total liabilities	 <u>48,326</u>	 <u>-</u>	 <u>48,326</u>
Deferred inflows of resources			
Unavailable revenue - property taxes	129,405	-	129,405
Deferred grant revenue	<u>35,000</u>	<u>-</u>	<u>35,000</u>
 Total deferred inflows of resources	 <u>164,405</u>	 <u>-</u>	 <u>164,405</u>
Fund balances			
Nonspendable - prepaid expenses	96,846	-	96,846
Committed to equipment purchases	-	72,028	72,028
Unassigned	<u>5,082,732</u>	<u>-</u>	<u>5,082,732</u>
 Total fund balances	 <u>5,179,578</u>	 <u>72,028</u>	 <u>5,251,606</u>
 Total liabilities, deferred inflows of resources, and fund balances	 <u>\$ 5,392,309</u>	 <u>\$ 72,028</u>	 <u>\$ 5,464,337</u>

The accompanying notes are an integral part of these financial statements.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF  
OF GOVERNMENTAL ACTIVITIES

June 30, 2024

<b>Total fund balances</b>		\$ 5,251,606
Capital assets are not financial resources and are therefore not reported in the governmental funds.		
Cost	6,895,011	
Accumulated depreciation	(2,806,493)	
Cost of intangible right to use lease asset	20,738	
Accumulated amortization	<u>(12,366)</u>	4,096,890
Property tax revenue is recognized in the net position of governmental activities when the taxes are levied; however, in the governmental fund statements, it is recognized when available to be used for current year operations. Taxes not collected within 15 days of the end of the year are not considered available to pay for current year operations and are therefore not reported as revenue in the governmental funds.		
		129,405
Liabilities not payable in the current year are not reported as governmental fund liabilities. Interest on long-term debt is not accrued in the governmental funds, but rather is recognized as an expenditure when due. These liabilities consist of:		
Lease payable	(8,584)	
Compensated absences	<u>(199,514)</u>	(208,098)
Pension assets or liabilities, with related deferred outflows of resources and deferred inflows of resources, are not reported in the governmental funds, but are reported on the statement of net position:		
Net pension liability	(452,460)	
Deferred outflows of pension related resources	714,639	
Deferred inflows of pension related resources	<u>(1,571,550)</u>	(1,309,371)
OPEB assets or liabilities, with related deferred outflows of resources and deferred inflows of resources, are not reported in the governmental funds, but are reported on the statement of net position:		
Net OPEB asset - PERS RHIA	29,920	
Net OPEB liability - implicit rate subsidy	(15,767)	
Deferred outflows of OPEB related resources	8,039	
Deferred inflows of OPEB related resources	<u>(14,246)</u>	<u>7,946</u>
<b>Net position of governmental activities</b>		<b><u>\$ 7,968,378</u></b>

The accompanying notes are an integral part of these financial statements.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

GOVERNMENTAL FUNDS

For the Year Ended June 30, 2024

	<u>General Fund</u>	<u>Nonmajor Governmental Fund Grants</u>	<u>Total Governmental Funds</u>
<b>REVENUES</b>			
Property taxes	\$ 4,158,439	\$ -	\$ 4,158,439
Grant revenue	34,272	-	34,272
Investment earnings	248,112	-	248,112
Charges for services	30,249	-	30,249
Miscellaneous	<u>113,009</u>	<u>-</u>	<u>113,009</u>
Total revenues	<u>4,584,081</u>	<u>-</u>	<u>4,584,081</u>
<b>EXPENDITURES</b>			
Current			
Personnel services	2,333,847	147,939	2,481,786
Materials and services	860,586	20,200	880,786
Capital outlay	<u>225,678</u>	<u>198,404</u>	<u>424,082</u>
Total expenditures	<u>3,420,111</u>	<u>366,543</u>	<u>3,786,654</u>
Excess (deficiency) of revenues over (under) expenditures	1,163,970	(366,543)	797,427
Fund balances - beginning, as restated	<u>4,015,608</u>	<u>438,571</u>	<u>4,454,179</u>
Fund balances - ending	<u>\$ 5,179,578</u>	<u>\$ 72,028</u>	<u>\$ 5,251,606</u>

The accompanying notes are an integral part of these financial statements.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
 IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2024

<b>Net change in fund balances</b>		\$ 797,427
<p>Amounts reported for governmental activities on the statement of activities are different because:</p>		
<p>Governmental funds report capital outlay as expenditures; however, on the statement of activities, the costs of these assets are allocated over their estimated useful lives and are reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period:</p>		
Capital asset acquisitions	181,266	
Less current year depreciation	(247,381)	(66,115)
<p>Governmental funds report costs of right to use lease assets as expenditures; however, on the statement of activities, the costs of these assets are allocated over the terms of the related leases and are reported as amortization expense.</p>		
Current year amortization		(6,913)
<p>Some expenses reported on the statement of activities do not require the use of current financial resources and are therefore not reported as expenditures in the governmental funds.</p>		
Compensated absences		(115,027)
<p>Long-term debt proceeds are reported as other financing sources in the governmental funds. On the statement of net position, however, issuing long-term debt increases liabilities. Similarly, repayment of principal is an expenditure in the governmental funds, but reduces the liability on the statement of net position.</p>		
Lease liability payments		6,822
<p>Property taxes that do not meet the measurable and available criteria are not recognized as revenue in the current year in the governmental funds. On the statement of activities, property taxes are recognized as revenue when levied.</p>		
		28,455
<p>Changes in the net pension assets and liabilities, as well as the related changes in deferred outflows and deferred inflows of resources, are not recognized as expenditures in the governmental funds.</p>		
		270,785
<p>Changes in the net OPEB assets and liabilities, as well as the related changes in deferred outflows and deferred inflows of resources, are not recognized as expenditures in the governmental funds.</p>		
		7,446
<b>Change in net position</b>		<b>\$ 922,880</b>

The accompanying notes are an integral part of these financial statements.

## **NOTES TO BASIC FINANCIAL STATEMENTS**



**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of Estacada Rural Fire District No. 69 have been prepared in accordance with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

**A. Reporting Entity**

Estacada Rural Fire District No. 69 was formed in the early 1900s. The District currently operates two stations. Fire district boundaries cover approximately 88 square miles in Clackamas County, Oregon, including the City of Estacada. Emergency services provided are advanced life support (emergency medical services), fire suppression, technical rescue (vehicle extrication and water rescue), and fire code enforcement. The District is governed by a five-member board of directors elected from the District at large.

**B. Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the District.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: (1) charges for goods and services provided by a given function and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Major individual governmental funds are reported as separate columns in the fund financial statements.

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 15 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting.

Property taxes, investment earnings, and charges for services associated with the current fiscal period are all considered to be susceptible to accrual and have therefore been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.

The District reports the following major governmental fund:

General Fund – The General Fund is the District’s primary operating fund. It accounts for all financial resources of the District except for those required to be accounted for in another fund. The primary source of revenue is property taxes. Primary expenditures are for fire suppression, emergency medical expenses, and administrative support.

The District reports the following nonmajor governmental fund:

Special Revenue Fund

*Grants Fund* – The Grants Fund accounts for assets and expenses directly related to grant restrictions.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include: (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the District’s policy to use restricted resources first, then unrestricted resources as they are needed. Furthermore, committed fund balances are reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications can be used.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**D. Assets, Liabilities, Deferred Outflows and Inflows of Resources, Net Position, and Fund Balance**

**1. Deposits and Investments**

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the District to invest in legally issued general obligations of the United States, the agencies and instrumentalities of the United States and the states of Oregon, Washington, Idaho, or California, certain interest-bearing bonds, time deposit open accounts, certificates of deposit, and savings accounts in banks, mutual savings banks, and savings and loan associations that maintain a head office or a branch in this state in the capacity of a bank, mutual savings bank, or savings and loan association, and share accounts and savings accounts in credit unions in the name of, or for the benefit of, a member of the credit union pursuant to a plan of deferred compensation.

**2. Grant Revenue**

Unreimbursed expenditures due from grantor agencies are reflected in the basic financial statements as receivables and revenues. Management has determined that all receivables are likely to be received and therefore, no allowance for doubtful accounts has been recorded.

**3. Property Taxes**

Under state law, county governments are responsible for extending authorized property tax levies, computing tax rates, billing and collecting all property taxes, and making periodic remittances of collection to entities levying taxes. Property taxes are levied and become a lien as of July 1 on property values assessed as of June 30. Property taxes are payable in three installments, which are due on November 15, February 15, and May 15.

Uncollected property taxes are shown as assets on the balance sheet of the governmental funds. Property taxes collected within approximately 15 days of fiscal year end are recognized as revenue, while the remaining amount of taxes receivable are recorded as unavailable revenue because they are not deemed to be available to finance operations of the current period.

**4. Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The costs of prepaid items are recorded as expenditures/expenses when consumed rather than when purchased.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**D. Assets, Liabilities, Deferred Outflows and Inflows of Resources, Net Position, and Fund Balance (Continued)**

**5. Capital Assets**

Capital assets, which include property, plant, and equipment, are reported in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost where no historical records exist. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance or repairs that do not add to the value of an asset or materially extend its life are charged to expenditures as incurred and are not capitalized.

Property, plant, and equipment of the District are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Vehicles	5-10
Equipment	5-20
Apparatus	15-20
Buildings and improvements	30-40

The District has also recorded a right to use lease asset in accordance with GASB Statement No. 87, *Leases*. The right to use lease asset is initially measured at an amount equal to the initial measurement of the related lease liability plus any lease payments made prior to the lease term, less lease incentives, and plus ancillary charges necessary to place the lease into service. The right to use lease asset is amortized on a straight-line basis over the term of the related lease, which is discussed in Note III-D.

**6. Compensated Absences**

Amounts of vested or accumulated vacation leave that are expected to be liquidated with expendable available financial resources are reported as expenditures when paid. Amounts of vested or accumulated vacation leave that are not expected to be liquidated with expendable available financial resources are reported as long-term liabilities on the statement of net position. Sick leave is vested for employees with 10 years of service in the District, and is reported as long-term liabilities.

**7. Long-Term Liabilities**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities on the statement of net position.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**D. Assets, Liabilities, Deferred Outflows and Inflows of Resources, Net Position, and Fund Balance (Continued)**

**7. Long-Term Liabilities (Continued)**

In the fund financial statements, the face amount of debt issued is reported as other financing sources. Premiums received on debt issuance are reported as other financing sources while discounts on debt issuance are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**8. Retirement Plan**

Most of the District's employees participate in Oregon's Public Employees Retirement System (PERS). Contributions are made on a current basis as required by the plan and are recorded as expenditures.

**9. Deferred Outflows and Inflows of Resources**

In addition to assets, the statement of net position and/or balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets or fund balance that applies to a future period and therefore, will not be recognized as an outflow of resources until that time. The District has two items that qualify for reporting in this category, which are deferred amounts related to pensions and deferred amounts related to other postemployment benefits. These amounts are deferred and recognized as outflows of resources when the District recognizes pension or other postemployment benefit expenses/expenditures. Deferred outflows of amounts related to pensions and other postemployment benefits are included in the government-wide statement of net position.

In addition to liabilities, the statement of net position and/or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets or fund balance that applies to a future period and therefore, will not be recognized as an inflow of resources until that time. The District has four items that qualify for reporting in this category, which are unavailable revenue from property taxes, deferred grant revenue, deferred amounts related to pensions, and deferred amounts related to other postemployment benefits. Unavailable revenue from property taxes and deferred grant revenue are deferred and recognized as inflows of resources in the period that the amounts become available. Unavailable revenue from property taxes is reported on the balance sheet. Deferred grant revenue is reported on the government-wide statement of net position and the balance sheet. Deferred amounts related to pensions and other postemployment benefits are deferred and recognized as inflows of resources in the period when the District recognizes pension or other postemployment benefit income. Deferred inflows of amounts related to pensions and other postemployment benefits are included in the government-wide statement of net position.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**D. Assets, Liabilities, Deferred Outflows and Inflows of Resources, Net Position, and Fund Balance (Continued)**

**9. Deferred Outflows and Inflows of Resources (Continued)**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense information about the net position of the Oregon Public Employees Retirement System (OPERS), and additions to/deductions from OPERS' net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

For purposes of measuring the implicit other postemployment benefits (OPEB) liability, the District has relied on actuarial reports. The net OPEB liability, deferred outflows of resources, and deferred inflows of resources are related to changes in assumptions for the covered active and inactive participants.

For purposes of measuring the net OPEB retirement health insurance account (RHIA) asset, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense information about the net position of OPERS, and additions to/deductions from OPERS' net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**10. Fund Balance**

The District reports fund balance in accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The following classifications describe the relative strength of the spending constraints:

- Nonspendable fund balance – amounts that are in nonspendable form (such as inventory) or are required to be maintained intact.
- Restricted fund balance – amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.
- Committed fund balance – amounts constrained to specific purposes by the District itself, using its highest level of decision-making authority (i.e., board of directors). To be reported as committed, amounts cannot be used for any other purpose unless the District takes the same highest-level action to remove or change the constraint.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**D. Assets, Liabilities, Deferred Outflows and Inflows of Resources, Net Position, and Fund Balance (Continued)**

**10. Fund Balance (Continued)**

- Assigned fund balance – amounts the District intends to use for a specific purpose. Intent can be expressed by the board of directors or by an official or body to which the board of directors delegates the authority.
- Unassigned fund balance – amounts that are available for any purpose. Positive amounts are reported only in the General Fund.

Commitment of fund balance is accomplished through adoption of a resolution or ordinance by the board of directors. Further, commitments of fund balance may be modified or rescinded only through approval of the board of directors via resolution or ordinance. Management is directed to make recommendations to the board of directors on the use of the reserve funds both as an element of the annual operating budget submission and from time to time throughout the year as needs may arise. Annually, the budget officer for the District shall be responsible for identification of resource assignments within the proposed budget document. The assignments contained within the adopted budget shall be considered approved by the board of directors, and any changes in assignment shall be reported to the board of directors at each regular meeting.

The District considers it prudent to establish a reserve for economic uncertainties to safeguard the District's financial stability. The board of directors has determined that a prudent reserve for the District is enough funds to sustain the operation of the District for four months to enable normal General Fund expenditures and other financing uses between July 1 and the receipt of tax revenue in November. The board of directors may appropriate unassigned fund balances for emergency purposes, as deemed necessary, even if such use decreases the fund balance below the designated reserve mentioned above. Emergency purposes do not include the offsetting of property taxes or mismanagement of funds.

**E. Use of Estimates**

The preparation of financial statements in accordance with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures; accordingly, actual results could differ from those estimates.

**II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

**A. Budgetary Information**

The District budgets all funds in accordance with the requirements of state law. Annual appropriated budgets are adopted for the general and special revenue funds. All funds are budgeted on the modified accrual basis of accounting.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (Continued)**

**A. Budgetary Information (Continued)**

The District begins its budgeting process by appointing budget committee members. The budget officer prepares a budget, which is reviewed by the budget committee. The budget is then published in proposed form and is presented at public hearings to obtain taxpayer comments and approval from the budget committee. The budget is legally adopted by the board of directors by resolution prior to the beginning of the District's fiscal year. The board resolution authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations. Total personnel services, materials and services, debt service, capital outlay, and contingency for each fund are the levels of control established by the resolution. The detailed budget document, however, is required to contain more specific detailed information for the aforementioned expenditure categories and management may revise the detailed line-item budgets within appropriation categories. Unexpected additional resources may be added to the budget through the use of a supplemental budget and appropriation resolution. Supplemental budgets less than 10% of a fund's original budget may be adopted by the board of directors at a regular board meeting. A supplemental budget greater than 10% of a fund's original budget requires hearings before the public, publication in newspapers, and approval by the board of directors. Original and supplemental budgets may be modified by the use of appropriation transfers between the levels of control. Such transfers require approval by the board of directors. During the year, there was one supplemental budget adopted. The District does not use encumbrances and appropriations lapse at year end.

Budget amounts shown in the financial statements reflect the original budget amounts and one supplemental budget.

**B. Preparation of Budget**

For the year ended June 30, 2024, the District did not budget resources equal to the expenditures and other requirements in the Grants Fund, which is in violation of ORS 294.388.

**III. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS**

**A. Deposits and Investments**

Estacada Rural Fire District No. 69 maintains a cash and cash equivalents pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the fund financial statements as cash and cash equivalents. Interest earned on pooled cash and investments is allocated to participating funds based upon their combined cash and investment balances.



**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**III. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS (Continued)**

**A. Deposits and Investments (Continued)**

Investments, including amounts held in pooled cash and investments, are stated at fair value. In accordance with GASB Statement No. 72, *Fair Value Measurement and Application*, investments with a remaining maturity of more than one year at the time of purchase are stated at fair value. Fair value is determined at the quoted market price, if available; otherwise, the fair value is estimated based on the amount at which the investment could be exchanged in a current transaction between willing parties, other than a forced liquidation sale. Investments in the State of Oregon Local Government Investment Pool (LGIP) are stated at fair value.

The Oregon State Treasury administers the LGIP. The LGIP is an open-ended, no-load, diversified portfolio offered to any agency, political subdivision, or public corporation of the state that by law is made the custodian of, or has control of, any fund. The LGIP is commingled with the state's short-term funds. To provide regulatory oversight, the Oregon Legislature established the Oregon Short-Term Fund Board and LGIP investments are approved by the Oregon Investment Council. The fair value of the District's position in the LGIP is the same as the value of the pool shares.

Credit Risk

Oregon statutes authorize the District to invest in obligations of the U.S. Treasury and U.S. agencies, bankers' acceptances, repurchase agreements, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, and the Local Government Investment Pool. The District has not adopted an investment policy regarding credit risk; however, investments comply with state statutes.

Investments

As of June 30, 2024, the District had the following investments:

	Credit Quality Rating	Maturities	Fair Value
Oregon Local Government Investment Pool	Unrated	-	\$ 5,159,432

Interest Rate Risk

The District does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increases in interest rates.

Concentration of Credit Risk

The District does not have a formal policy that places a limit on the amount that may be invested in any one insurer. 100 percent of the District's investments are in the Local Government Investment Pool.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**III. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS (Continued)**

**A. Deposits and Investments (Continued)**

Custodial Credit Risk – Investments

This is the risk that, in the event of the failure of a counterparty, the District will not be able to recover the value of its investments that are in the possession of an outside party. The District does not have a policy that limits the amount of investments that can be held by counterparties.

Custodial Credit Risk – Deposits

This is the risk that, in the event of a bank failure, the District's deposits may not be returned. All District deposits not covered by Federal Depository Insurance Corporation (FDIC) insurance are covered by the Public Funds Collateralization Program (PFCP) of the State of Oregon, organized in accordance with ORS 295. The PFCP is a shared liability structure for participating bank depositories. Barring any exceptions, a bank depository is required to pledge collateral valued at a minimum of 10% of their quarter-end public fund deposits if they are considered well capitalized, 25% of their quarter-end public fund deposits if they are considered adequately capitalized, or 110% of their quarter-end public fund deposits if they are considered undercapitalized or assigned to pledge 110% by the Office of the State Treasurer. In the event of a bank failure, the entire pool of collateral pledged by all qualified Oregon public funds bank depositories is available to repay deposits of public funds of government entities.

The District holds accounts at US Bank, for which the FDIC provides insurance coverage of \$250,000 for demand deposit accounts and an additional \$250,000 for time and savings accounts. At June 30, 2024, the District's total deposits of \$130,714 were fully insured by the FDIC.

Deposits

The District's deposits and investments at June 30, 2024 are as follows:

Checking accounts	\$ 61,115
Total investments	<u>5,159,432</u>
Total deposits and investments	<u>\$ 5,220,547</u>

Cash and investments by fund:

Governmental activities - unrestricted	
General Fund	\$ 5,148,519
Nonmajor governmental fund - Grants Fund	<u>72,028</u>
Total cash and investments	<u>\$ 5,220,547</u>

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**III. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS (Continued)**

**B. Capital Assets**

Capital asset activity for the year ended June 30, 2024 was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Governmental activities				
Capital assets not being depreciated				
Land	\$ 913,271	\$ -	\$ -	\$ 913,271
Construction in progress	<u>410,690</u>	<u>-</u>	<u>(410,690)</u>	<u>-</u>
Total capital assets not being depreciated	<u>1,323,961</u>	<u>-</u>	<u>(410,690)</u>	<u>913,271</u>
Capital assets being depreciated				
Buildings	1,520,004	58,061	-	1,578,065
Apparatus	2,445,932	517,203	-	2,963,135
Equipment	<u>1,423,848</u>	<u>16,692</u>	<u>-</u>	<u>1,440,540</u>
Total capital assets being depreciated	<u>5,389,784</u>	<u>591,956</u>	<u>-</u>	<u>5,981,740</u>
Less accumulated depreciation for				
Buildings	(403,462)	(40,424)	-	(443,886)
Apparatus	(1,216,642)	(134,768)	-	(1,351,410)
Equipment	<u>(939,008)</u>	<u>(72,189)</u>	<u>-</u>	<u>(1,011,197)</u>
Total accumulated depreciation	<u>(2,559,112)</u>	<u>(247,381)</u>	<u>-</u>	<u>(2,806,493)</u>
Total capital assets being depreciated, net	<u>2,830,672</u>	<u>344,575</u>	<u>-</u>	<u>3,175,247</u>
Capital assets being amortized				
Intangible - right to use lease asset				
Copier	20,738	-	-	20,738
Less accumulated amortization for				
Intangible - right to use lease asset				
Copier	<u>(5,453)</u>	<u>(6,913)</u>	<u>-</u>	<u>(12,366)</u>
Total capital assets being amortized, net	<u>15,285</u>	<u>(6,913)</u>	<u>-</u>	<u>8,372</u>
Governmental activities capital assets, net	<u>\$ 4,169,918</u>	<u>\$ 337,662</u>	<u>\$ (410,690)</u>	<u>\$ 4,096,890</u>

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**III. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS (Continued)**

**B. Capital Assets (Continued)**

Capital assets are reported on the statement of net position as follows:

	<u>Capital Assets</u>	<u>Accumulated Depreciation/ Amortization</u>	<u>Net Capital Assets</u>
Governmental activities			
Land	\$ 913,271	\$ -	\$ 913,271
Buildings	1,578,065	(443,886)	1,134,179
Apparatus	2,963,135	(1,351,410)	1,611,725
Equipment	1,440,540	(1,011,197)	429,343
Intangible - right to use lease asset			
Copier	<u>20,738</u>	<u>(12,366)</u>	<u>8,372</u>
Total capital assets	<u>\$ 6,915,749</u>	<u>\$ (2,818,859)</u>	<u>\$ 4,096,890</u>

Depreciation expense and amortization expense were charged to the functions/programs of the District as follows:

Governmental activities	
Depreciation expense	
Fire suppression	\$ 247,381
Amortization expense	
Fire suppression	<u>6,913</u>
Total	<u>\$ 254,294</u>

**C. Compensated Absences**

The following is a summary of compensated absences transactions for the year:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Governmental activities					
Compensated absences	<u>\$ 84,487</u>	<u>\$ 115,027</u>	<u>\$ -</u>	<u>\$ 199,514</u>	<u>\$ 199,514</u>

The General Fund is used to liquidate compensated absences liabilities.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**III. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS (Continued)**

**D. Long-Term Liabilities**

**1. Changes in Long-Term Liabilities**

The following is a summary of long-term liabilities transactions for the year:

	<u>Interest Rate</u>	<u>Original Amount</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Governmental activities							
Lease payable							
Copier	7%	\$ 20,738	\$ 15,406	\$ -	\$ 6,822	\$ 8,584	\$ 7,315

**2. Lease Payable**

The District has entered into an agreement to lease certain equipment. The lease agreement qualifies as an other than short-term lease under GASB Statement No. 87, *Leases*, and therefore, has been recorded at the present value of the future minimum lease payments as of the date of inception.

**a. Copier Lease**

The agreement was executed on September 16, 2022 to lease a copier and requires 36 monthly payments of \$640.32. The lease liability is measured at an implied discount rate of 7%. As a result of the lease, the District has recorded a right to use lease asset with a net book value of \$8,372 on June 30, 2024. Right to use asset activity can be found in Note III-B.

**3. Future Maturities of Long-Term Liabilities**

The net present values of the future minimum lease payments as of June 30, 2024 are as follows:

<u>Year Ending June 30</u>	<u>Leases</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 7,315	\$ 369	\$ 7,684
2026	1,269	11	1,280
	<u>\$ 8,584</u>	<u>\$ 380</u>	<u>\$ 8,964</u>

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**IV. PENSION PLAN**

**A. Plan Description**

Employees of the District are provided with pensions through the Oregon Public Employees Retirement System (OPERS), a cost-sharing, multiple-employer, defined benefit pension plan. The Oregon Legislature has delegated authority to the Public Employees Retirement System Board to administer and manage the system. All benefits of the system are established by the legislature, pursuant to Oregon Revised Statutes (ORS) Chapters 238 and 238A. Tier One/Tier Two Retirement Benefit plan, established by ORS Chapter 238, is closed to new members hired on or after August 29, 2003. The Pension Program, established by ORS Chapter 238A, provides benefits to members hired on or after August 29, 2003. OPERS issues a publicly available annual comprehensive financial report and actuarial valuation, both of which can be obtained at: <https://www.oregon.gov/pers/emp/pages/annual-reports.aspx>.

**B. Benefits Provided**

**1. Tier One/Tier Two Retirement Benefits (ORS Chapter 238)**

Pension Benefits

The PERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options that are actuarially equivalent to the base benefit. These options include survivorship benefits and lump-sum refunds. The base benefit is based on years of service and final average salary. A percentage (1.67% for general service employees, 2.0% for police and fire employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results. Under Senate Bill 1049, passed during the 2019 legislative session, the salary included in the determination of final average salary will be limited for all members beginning in 2020. Police and fire members may purchase increased benefits that are payable between the date of retirement and age 65.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if they have had a contribution in each of five calendar years or have reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police and fire members). General service employees may retire after reaching age 55. Police and fire members are eligible after reaching age 50. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Police and fire member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier Two members are eligible for full benefits at age 60. The ORS Chapter 238 Pension Plan is closed to new members hired on or after August 29, 2003.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**IV. PENSION PLAN (Continued)**

**B. Benefits Provided (Continued)**

**1. Tier One/Tier Two Retirement Benefits (ORS Chapter 238) (Continued)**

Death Benefits

Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- the member was employed by a PERS employer at the time of death,
- the member died within 120 days after termination of PERS-covered employment,
- the member died as a result of injury sustained while employed in a PERS-covered job, or
- the member was on an official leave of absence from a PERS-covered job at the time of death.

A member's beneficiary may choose a monthly payment for life instead of a lump sum or a combination of a lump sum and monthly payments. The monthly payment must be a minimum of \$200 per month for deaths that occur after July 30, 2003.

As of 2020, the Oregon Legislature introduced an Optional Spouse Death Benefit (OSDB), which may provide a higher survivor benefit than the standard pre-retirement death benefit described above. To be eligible for the OSDB, the member must have died before retiring, named their spouse or other person who is constitutionally required to be treated in the same manner as the spouse as their pre-retirement beneficiary, and met the following conditions:

- the member's date of death is on or after January 1, 2020,
- the member's account is eligible for the employer-matching death benefit (as described above),
- the member has a surviving spouse, and
- the surviving spouse is the member's sole beneficiary as determined by a valid Tier One/Tier Two Pre-Retirement Beneficiary Designation form on file with PERS.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**IV. PENSION PLAN (Continued)**

**B. Benefits Provided (Continued)**

**1. Tier One/Tier Two Retirement Benefits (ORS Chapter 238) (Continued)**

Death Benefits (Continued)

The surviving spouse must make written election no later than 60 days after the member's date of death. For members who die before their earliest retirement date, the OSDB is the actuarial equivalent of 50% of the service retirement that would have been paid to the member, calculated as if the member became inactive on their date of death and retired at their earliest retirement date. For members who die after their earliest retirement date, but before normal retirement age, the OSDB is the actuarial equivalent of the service retirement that would have been paid to the member, calculated as if they retired on the first day of the month following their death. For members who die after their normal retirement age, the OSDB is the actuarial equivalent of the benefit that would have been paid to the member, calculated as if the member retired on the first day of the month following their date of death.

The surviving spouse or other person may elect to delay payment of the death benefit, but payment must commence no later than December 31 of the calendar year in which the member would have reached the age of their federally required minimum distribution.

Disability Benefits

A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police and fire members) when determining the monthly benefit.

Benefit Changes After Retirement

Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the fair value of underlying global equity investments of that account. Under ORS 238.360, monthly benefits are adjusted annually through cost-of-living adjustments (COLA), starting with the monthly benefits received or entitled to be received on August 1. The COLA is capped at 2.0%.



**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**IV. PENSION PLAN (Continued)**

**B. Benefits Provided (Continued)**

**2. Oregon Public Service Retirement Plan (OPSRP) Pension Program (Defined Benefit)**

Pension Benefits

The Pension Program (ORS Chapter 238A) provides benefits to members hired on or after August 29, 2003. This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

General service: 1.5% is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

Police and fire: 1.8% is multiplied by the number of years of service and the final average salary. Normal retirement age for police and fire members is age 60 or age 53 with 25 years of retirement credit. To retire under the police and fire classification, the individual's last 60 months of retirement credit preceding retirement eligibility must be classified as retirement credit for service as a police officer or a firefighter.

Under Senate Bill 1049, passed during the 2019 legislative session, the salary included in the determination of final average salary will be limited for all members beginning in 2020.

A member of the OPSRP Pension Program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, or, if the pension program is terminated, the date on which termination becomes effective.

Death Benefits

Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50% of the pension that would otherwise have been paid to the deceased member. The surviving spouse or other person may elect to delay payment of the death benefit, but payment must commence no later than December 31 of the calendar year in which the member would have reached the age of their federally required minimum distribution.

Disability Benefits

A member who has accrued 10 or more years of retirement credit before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45% of the member's salary determined as of the last full month of employment before the disability occurred.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**IV. PENSION PLAN (Continued)**

**B. Benefits Provided (Continued)**

**3. OPSRP Individual Account Program (IAP) (Defined Contribution)**

Benefit Terms

The IAP is an individual account-based program under the OPERS tax-qualified governmental plan as defined under ORS 238A.400. An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies.

Upon retirement, a member of the OPSRP IAP may receive the amounts in their employee account, rollover account, and vested employer-funded account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, or 20-year period or an anticipated life span option. Installment amounts vary with market returns as the account remains invested while in distribution. When chosen, the distribution option must result in a \$200 minimum distribution amount, or the frequency of the installments will be adjusted to reach that minimum.

Death Benefits

Upon the death of a non-retired member, the beneficiary receives, in a lump sum, the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

Recordkeeping

OPERS contracts with Voya Financial to maintain IAP participant records.

**C. Contributions**

PERS' funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. Employer contribution rates during the period were based on the December 31, 2021 actuarial valuation, which became effective July 1, 2023. Effective January 1, 2020, Senate Bill 1049 required employers to pay contributions on reemployed PERS retirees' salaries as if they were active members, excluding IAP contributions. Employer contributions for the year ended June 30, 2024 were \$32,716, excluding amounts to fund employer-specific liabilities. The rates in effect for the fiscal year ended June 30, 2024 were 0% for Tier One/Tier Two general service members, 0% for Tier One/Tier Two police and fire members, 0% for OPSRP Pension Program general service members, 0% for OPSRP Pension Program police and fire members, and 6% for OPSRP IAP.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**IV. PENSION PLAN (Continued)**

**D. Pension Assets, Liabilities, Expense, and Deferred Outflows and Inflows of Resources Related to Pensions**

At June 30, 2024, the District reported a liability of \$452,460 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2021 rolled forward to June 30, 2023. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan, relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2023, the District's proportion was 0.0024%, which increased from its proportion of 0.000% measured as of June 30, 2022.

For the year ended June 30, 2024, the District recognized pension expense of \$270,785. At June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 22,127	\$ 1,794
Change in assumptions	40,194	300
Net difference between projected and actual earnings on investments	8,133	-
Change in proportionate share	415,782	1,406,628
Differences between employer contributions and proportionate share of contributions	195,687	162,828
Total (prior to post measurement date contributions)	681,923	1,571,550
Contributions subsequent to the measurement date	32,716	-
Total	\$ 714,639	\$ 1,571,550

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**IV. PENSION PLAN (Continued)**

**D. Pension Assets, Liabilities, Expense, and Deferred Outflows and Inflows of Resources Related to Pensions (Continued)**

Deferred outflows of resources related to pensions of \$32,716 resulting from the District's contributions subsequent to the measurement date will be recognized as either a reduction of the net pension liability or an increase in the net pension asset in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Amortization Period Ending June 30	Deferred Outflows	Deferred Inflows
2025	\$ 188,784	\$ 538,156
2026	150,031	454,697
2027	182,504	392,327
2028	122,146	186,370
2029	38,458	-
	\$ 681,923	\$ 1,571,550

**E. Actuarial Assumptions**

The employer contribution rates effective July 1, 2023 through June 30, 2025 were set using the entry age normal actuarial cost method. For the Tier One/Tier Two component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), and (2) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period. Senate Bill 1049 was signed into law in June 2019 and required a one-time re-amortization of Tier One/Tier Two unfunded actuarial accrued liabilities over a 22-year period at the December 31, 2019 rate-setting actuarial valuation, which set actuarially determined contribution rates for the 2021-2023 biennium. Future Tier One/Tier Two unfunded actuarial accrued liability gains or losses will be amortized over 20 years.

For the OPSRP Pension Program component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (2) an actuarially determined amount for funding a disability benefit component, and (3) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 16 years.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**IV. PENSION PLAN (Continued)**

**E. Actuarial Assumptions (Continued)**

The total pension liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions:

Valuation Date	December 31, 2021
Measurement Date	June 30, 2023
Experience Study	2020, published July 20, 2021
Actuarial Assumptions:	
Actuarial Cost Method	Entry Age Normal
Inflation Rate	2.40%
Long-Term Expected Rate of Return	6.90%
Discount Rate	6.90%
Projected Salary Increases	3.40%
Cost of Living Adjustments (COLA)	Blend of 2.00% COLA and graded COLA (1.25% / 0.15%) in accordance with <i>Moro</i> decision; blend based on service.
Mortality	<p><b>Healthy retirees and beneficiaries:</b>  Pub-2010 Healthy retirees, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p> <p><b>Active members:</b>  Pub-2010 Employees, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p> <p><b>Disabled retirees:</b>  Pub-2010 Disabled retirees, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p>

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even-numbered years. The methods and assumptions shown above are based on the 2020 Experience Study.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**IV. PENSION PLAN (Continued)**

**F. Long-Term Expected Rate of Return**

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in January 2023, the Public Employees Retirement System Board reviewed long-term assumptions developed by both Milliman's Capital Market Assumptions Team and the Oregon Investment Council's (OIC) investment advisors. The table below displays the OIC-approved asset allocation policy, revised as of January 25, 2023.

Asset Class	Target Allocation
Cash	0.00 %
Debt Securities	25.00 %
Public Equity	27.50 %
Private Equity	20.00 %
Real Estate	12.50 %
Real Assets	7.50 %
Diversifying Strategies	<u>7.50 %</u>
Total	<u>100.00 %</u>

The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation. The OIC's description of each asset class was used to map the target asset allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

Asset Class	Target Allocation	20-Year Annualized Geometric Mean
Global Equity	27.50 %	7.07 %
Private Equity	25.50 %	8.83 %
Core Fixed Income	25.00 %	4.50 %
Real Estate	12.25 %	5.83 %
Master Limited Partnerships	0.75 %	6.02 %
Infrastructure	1.50 %	6.51 %
Hedge Fund of Funds - Multistrategy	1.25 %	6.27 %
Hedge Fund Equity - Hedge	0.63 %	6.48 %
Hedge Fund - Macro	<u>5.62 %</u>	4.83 %
Total	<u>100.00 %</u>	
Assumed Inflation - Mean		2.35 %

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**IV. PENSION PLAN (Continued)**

**G. Depletion Date Projection**

GASB Statement No. 68 generally requires that a blended discount rate be used to measure the total pension liability (the actuarial accrued liability calculated using the individual entry age normal cost method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's net position (fair value of investment assets, all others at cost) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the net position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB Statement No. 68 will often require that the actuary perform complex projections of future benefit payments and asset values. GASB Statement No. 68 (paragraph 67) does allow for alternative evaluations of projected solvency if such evaluation can reliably be made. The Governmental Accounting Standards Board does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation for sufficiency for OPERS:

- OPERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.
- GASB Statement No. 68 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience that might impact the plan's funded position.

Based on these circumstances, it is OPERS' third-party actuary's opinion that the detailed depletion date projections outlined in GASB Statement No. 68 would clearly indicate that the net position is always projected to be sufficient to cover benefit payments and administrative expenses.

**H. Discount Rate**

The discount rate used to measure the total pension liability was 6.90% for the Defined Benefit Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**IV. PENSION PLAN (Continued)**

**I. Sensitivity of the District’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate**

The following presents the District’s proportionate share of the net pension liability calculated using the discount rate of 6.90%, as well as what the District’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.90%) or one percentage point higher (7.90%) than the current rate:

	1% Decrease (5.90%)	Current Discount Rate (6.90%)	1% Increase (7.90%)
District’s proportionate share of the net pension liability (asset)	\$ 747,379	\$ 452,460	\$ 205,644

**J. Pension Plan Net Position**

Detailed information about the pension plan’s net position is available in the separately issued OPERS financial report.

**K. Changes in Plan Provisions During Measurement Period**

There have been no changes in plan provisions during the July 1, 2022 through June 30, 2023 measurement period.

**L. Changes in Plan Provisions Subsequent to Measurement Date**

There have been no changes in plan provisions subsequent to the June 30, 2023 measurement date.

**V. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS**

**A. Benefit Plans**

The other postemployment benefits (OPEB) for the District consist of two separate plans. The District provides an implicit rate subsidy for retiree health insurance continuation premiums, and a contribution to the State of Oregon’s PERS cost-sharing, multiple-employer, defined health insurance benefit plan.



**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**V. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)**

**B. Financial Statement Presentation**

The amounts on the financial statements relate to the plans as follows:

	Implicit Rate Subsidy Plan	PERS RHIA Plan	Total OPEB
Net OPEB (asset) liability	\$ 15,767	\$ (29,920)	\$ (14,153)
Deferred outflows of resources			
Net difference between projected and actual earnings	7,942	85	8,027
Change in assumptions	6	-	6
Contributions after measurement date	-	6	6
Total deferred outflows of resources	7,948	91	8,039
Deferred inflows of resources			
Differences between expected and actual experience	-	(751)	(751)
Change in proportionate share	-	(8,244)	(8,244)
Change in assumptions	(4,928)	(323)	(5,251)
Total deferred outflows of resources	(4,928)	(9,318)	(14,246)
OPEB expense (Included in program expenses on statement of activities)	3,297	(10,723)	(7,426)

**C. Implicit Rate Subsidy**

**1. Plan Description**

The District's healthcare plan is administered by Special Districts Insurance Services. The District has a health insurance continuation option available for most groups of retirees. It is a substantive postemployment benefits plan offered under Oregon Revised Statutes (ORS) 243. ORS 243.303 requires that the District provide retirees with an opportunity to participate in group health and dental insurance from the date of retirement to age 65, and the rate would be calculated using claims experience from retirees and active employees for health plan rating purposes. Providing the same rate to retirees as provided to current employees constitutes an implicit rate subsidy for OPEB. This single-employer plan is not a standalone plan and therefore does not issue its own financial statements.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**V. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)**

**C. Implicit Rate Subsidy (Continued)**

**2. Benefits Provided**

The plan provides eligible retirees and their dependents under age 65 the same healthcare coverage at the same premium rates as offered to active employees. The retiree is responsible for the premiums. As of the valuation date of July 1, 2023 the following employees were covered by the benefit terms:

Active employees	14	
Inactive employees or beneficiaries receiving benefits	-	
Total	14	

**3. Total OPEB Liability, Expense, and Deferred Outflows and Inflows of Resources Related to the Implicit Rate Subsidy**

The District's total OPEB liability of \$15,767 was measured as of June 30, 2023, and was determined by an actuarial valuation as of July 1, 2023.

For the fiscal year ended June 30, 2024, the District recognized OPEB expense from this plan of \$3,297. At June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to this OPEB plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 7,942	\$ -
Change in assumptions	6	4,928
Total	\$ 7,948	\$ 4,928

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**V. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)**

**C. Implicit Rate Subsidy (Continued)**

**3. Total OPEB Liability, Expense, and Deferred Outflows and Inflows of Resources Related to the Implicit Rate Subsidy (Continued)**

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Amortization Period Ending June 30	Deferred Outflows and Inflows
2025	\$ (14)
2026	(14)
2027	(14)
2028	(14)
2029	(14)
Thereafter	3,090
	\$ 3,020

**4. Actuarial Assumptions and Other Inputs**

The total OPEB liability in the July 1, 2023 valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Cost Method	Entry Age Normal
Inflation Rate	2.40%
Salary Increases	3.40%
Healthy Mortality	Pub-2010 General and Safety Employee and Healthy Retiree tables, sex distinct for members and dependents, with a one-year setback for male general service employees and female safety employees. Future mortality improvement: Unisex Social Security Data Scale.
Discount Rate	3.65%
Healthcare Cost Trend Rate	Medical and vision: 6.50% in 2024, varying between 5.75% and 3.75% in future years  Dental: 4.00% per year

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**V. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)**

**C. Implicit Rate Subsidy (Continued)**

**4. Actuarial Assumptions and Other Inputs (Continued)**

The discount rate was based on the Bond Buyer 20-Year General Obligation Municipal Bond Index.

**5. Changes in the Total OPEB Liability**

	Total OPEB Liability
Balance as of June 30, 2023	\$ 4,541
Changes for the year:	
Service cost	3,043
Interest on total OPEB liability	268
Effect of economic/demographic gains or losses	8,645
Effect of assumption changes or inputs	(730)
Balance as of June 30, 2024	\$ 15,767

Changes in assumptions are the result of the change in the discount rate from 3.54% to 3.65%.

**6. Sensitivity of the Total OPEB Liability**

The following presents the District's total OPEB liability, as well as what the liability would be if it were calculated using a discount rate that is one percentage point lower (2.65%) or one percentage point higher (4.65%) than the current discount rate. A similar sensitivity analysis is then presented for changes in the healthcare trend assumption.

	Discount Rate		
	1% Decrease (2.65%)	Current Discount Rate (3.65%)	1% Increase (4.65%)
Total OPEB Liability	\$ 18,587	\$ 15,767	\$ 13,350
	Healthcare Cost Trend		
	1% Decrease (5.50%)	Current Trend Rate (6.50%)	1% Increase (7.50%)
Total OPEB Liability	\$ 12,114	\$ 15,767	\$ 20,582

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**V. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)**

**D. PERS Retirement Health Insurance Account (RHIA)**

**1. Plan Description**

The District contributes to the PERS Retirement Health Insurance Account (RHIA), established by ORS 238.420, for each of its eligible employees. RHIA is a cost-sharing, multiple-employer, other postemployment benefit plan administered by PERS. Authority to establish and amend the benefit provisions of RHIA reside with the Oregon Legislature. The plan is closed to new entrants hired after August 29, 2003. PERS issues publicly available financial statements and required supplementary information. That report may be obtained at: <https://www.oregon.gov/pers/emp/pages/annual-reports.aspx>.

**2. Benefits Provided**

Because RHIA was created by enabling legislation (ORS 238.420), contribution requirements of the plan members and the participating employers were established and may be amended only by the Oregon Legislature. ORS require that an amount equal to \$60 or the total monthly cost of Medicare companion health insurance premiums coverage, whichever is less, shall be paid from the RHIA established by the employer, and any monthly cost in excess of \$60 shall be paid by the eligible retired member in the manner provided in ORS 238.410. To be eligible to receive this monthly payment toward the premium cost, the member must: (1) have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS, (2) receive both Medicare Parts A and B coverage, and (3) enroll in a PERS-sponsored health plan. A surviving spouse or dependent of a deceased PERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if they: (1) are receiving a retirement benefit or allowance from PERS or (2) were insured at the time the member died and the member retired before May 1, 1991.

**3. Contributions**

PERS' funding policy provides for employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. Employer contribution rates for the period were based on the December 31, 2021 actuarial valuation, which became effective July 1, 2023. The District's contribution rates for the period were 0.05% for Tier One/Tier Two members to fund the normal cost portion of RHIA benefits. No unfunded actuarial accrued liability rate was assigned for the RHIA program as it was funded at 209% as of December 31, 2022. Typically, PERS employers contribute an actuarially determined percentage of all PERS-covered salaries to amortize the unfunded actuarial accrued liability over a fixed period with new unfunded actuarial accrued liabilities being amortized over 10 years. The District's total contributions for the year ended June 30, 2024 amounted to \$6.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**V. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)**

**D. PERS Retirement Health Insurance Account (RHIA) (Continued)**

**4. OPEB Assets, Liabilities, Expense, and Deferred Outflows and Inflows of Resources Related to RHIA**

At June 30, 2024, the District reported an asset of \$29,920 for its proportionate share of the OPERS net OPEB asset. The net OPEB asset was measured as of June 30, 2023, and the total OPEB asset used to calculate the net OPEB asset was determined by an actuarial valuation as of December 31, 2021 rolled forward to June 30, 2023. The District's proportion of the net OPEB asset was based on the District's contributions to the RHIA program during the measurement period relative to contributions from all participating employers. At June 30, 2023, the District's proportionate share was 0.0082%, which is an increase from its proportion of 0.0049% as of June 30, 2022.

For the year ended June 30, 2024, the District recognized OPEB expense from this plan of \$(10,723). At June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to this OPEB plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 751
Change in assumptions	-	323
Net difference between projected and actual earnings	85	-
Change in proportionate share	-	8,244
Total (prior to post measurement date contributions)	85	9,318
Contributions subsequent to measurement date	6	-
Total	\$ 91	\$ 9,318

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**V. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)**

**D. PERS Retirement Health Insurance Account (RHIA) (Continued)**

**4. OPEB Assets, Liabilities, Expense, and Deferred Outflows and Inflows of Resources Related to RHIA (Continued)**

Deferred outflows of resources related to OPEB of \$6 resulting from the District's contributions subsequent to the measurement date will be recognized as either a reduction of the net OPEB liability or an increase in the net OPEB asset in the year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Amortization Period Ending June 30	Deferred Outflows	Deferred Inflows
2025	\$ (416)	\$ 7,862
2026	(1,000)	1,456
2027	1,106	-
2028	395	-
	\$ 85	\$ 9,318

**5. Actuarial Methods and Assumptions**

The RHIA plan is unaffected by healthcare cost trends since the benefit is limited to a \$60 monthly payment toward Medicare companion insurance premiums; consequently, the disclosure of a healthcare cost trend is not applicable. Other significant actuarial assumptions are consistent with those disclosed for the OPERS pension plan in Note IV-E.

**6. Long-Term Expected Rate of Return**

The long-term expected rate of return assumptions for the OPEB plan are consistent with those disclosed for the OPERS pension plan in Note IV-F.

**7. Depletion Date Projection**

The detailed depletion date projections outlined in GASB Statement No. 75, and allowance for alternative evaluations of projected solvency outlined in GASB Statement No. 75 (paragraph 39), are consistent with those disclosed for GASB Statement No. 68 in Note IV-G.

**8. Discount Rate**

The discount rate used to measure the total OPEB liability was 6.90% for the OPEB plan. The projection of cash flows used to determine the discount rate assumed that contributions from contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the OPEB plan's net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments for the OPEB plan was applied to all periods of projected benefit payments to determine the total OPEB liability.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**V. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)**

**D. PERS Retirement Health Insurance Account (RHIA) (Continued)**

**9. Sensitivity of the District’s Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate**

The following presents the District’s proportionate share of the net OPEB liability (asset) calculated using the discount rate of 6.90%, as well as what the District’s proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.90%) or one percentage point higher (7.90%) than the current rate:

	1% Decrease (5.90%)	Current Discount Rate (6.90%)	1% Increase (7.90%)
District's proportionate share of the net OPEB liability (asset)	\$ (27,197)	\$ (29,920)	\$ (32,256)

**10. OPEB Plan Net Position**

Detailed information about the other postemployment benefit plan’s net position is available in the separately issued OPERS financial report.

**11. Changes in Plan Provisions During Measurement Period**

There have been no changes in plan provisions during the July 1, 2022 through June 30, 2023 measurement period.

**12. Changes in Plan Provisions Subsequent to Measurement Date**

There have been no changes in plan provisions subsequent to the June 30, 2023 measurement date.

**VI. OTHER INFORMATION**

**A. Risk Management**

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the District carries commercial insurance. There was no significant reduction in insurance coverage from the previous year. There were no insurance settlements exceeding insurance coverage in any of the past three years.

**B. Tax Abatements**

The District had no material tax abatements for the year ended June 30, 2024.



**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2024

**IV. OTHER INFORMATION (Continued)**

**C. Restatement**

Beginning net position and fund balance were restated as follows to correct an accounting error:

Government-Wide Statements	
	Governmental Activities
Net position - beginning, as originally reported	\$ 6,846,179
To correct accounting error	<u>199,319</u>
Net position - beginning, as restated	<u>\$ 7,045,498</u>
GAAP Basis Statements	
	General Fund
Fund balance - beginning, as originally reported	\$ 3,816,289
To correct accounting error	<u>199,319</u>
Fund balance - beginning, as restated	<u>\$ 4,015,608</u>

**D. New Pronouncements**

The Governmental Accounting Standards Board (GASB) has issued the following pronouncements that have future effective dates that will impact future financial presentations. Management has not currently determined what impact implementation of the following statements will have on future financial statements.

GASB Statement No. 101, *Compensated Absences*, will be effective for the District beginning with its fiscal year ending June 30, 2025. This statement updates the recognition and measurement guidance for compensated absences and amends previously required disclosures.

GASB Statement No. 102, *Certain Risk Disclosures*, will be effective for the District beginning with its fiscal year ending June 30, 2025. This statement provides users of governmental financial statements the essential information about risks related to the government’s vulnerabilities due to certain concentrations or constraints.

GASB Statement No. 103, *Financial Reporting Model Improvements*, will be effective for the District beginning with its fiscal year ending June 30, 2026. This statement improves key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government’s accountability.

**E. Subsequent Events**

Management has evaluated subsequent events through December 22, 2024, which was the date that the financial statements were available to be issued.

## **REQUIRED SUPPLEMENTARY INFORMATION**

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)

<u>Pension Plan</u>				(b/c) District's	
Year Ended June 30	(a) District's proportion of the net pension liability (asset)	(b) District's proportionate share of the net pension liability (asset)	(c) District's covered payroll	proportionate share of the net pension liability (asset) as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2024	0.00241561%	\$ 452,460	\$ 1,488,085	30.41%	81.70%
2023	0.00000000%	-	1,158,851	0.00%	84.50%
2022	0.01222914%	1,463,398	-	N/A	87.60%
2021	0.01088048%	2,374,495	823,514	288.34%	75.80%
2020	0.01380205%	2,387,424	1,391,840	171.53%	80.20%
2019	0.01000102%	1,515,023	1,287,561	117.67%	82.10%
2018	0.00853871%	1,151,021	1,119,042	102.86%	83.10%
2017	0.00650796%	976,996	1,072,615	91.09%	80.50%
2016	0.00499571%	286,827	1,016,084	28.23%	91.90%
2015	0.00100000%	(22,123)	850,947	(2.60)%	103.60%

**Changes in Benefit Terms**

Senate Bill 1049, signed into law in June 2019, introduced a limit on the amount of annual salary included for the calculation of benefits. Beginning in 2020, annual salary in excess of \$195,000 (as indexed in future years) will be excluded when determining member benefits. As a result, future benefits for certain active members are projected to be lower than prior to the legislation.

Oregon Senate Bill 111, enacted in June 2021, provides an increased pre-retirement death benefit for members who die on or after their early retirement age.

**Changes in Assumptions**

The Public Employees Retirement System Board adopted assumption changes that were used to measure the June 30, 2016, 2018, and 2021 total pension liability. For June 30, 2016, the changes included the lowering of the long-term expected rate of return to 7.50% and the lowering of the assumed inflation rate to 2.50%. For June 30, 2018, the long-term expected rate of return was lowered to 7.20%. For June 30, 2021, the long-term expected rate of return was lowered to 6.90% and the inflation rate was lowered to 2.40%. In addition, the healthy mortality assumption was changed to reflect an updated mortality improvement scale for all groups, and assumptions were updated for merit increases, unused sick leave, and vacation pay.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

SCHEDULE OF CONTRIBUTIONS

<u>Pension Plan</u>		(b)		(a-b)		(c)		(b/c)	
Year Ended June 30	(a) Statutorily required contribution	Contributions in relation to the statutorily required contribution	Contribution deficiency (excess)	District's covered payroll	Contributions as a percent of covered payroll				
2024	\$ 32,716	\$ 32,716	\$ -	\$ 1,543,578	2.12%				
2023	196,821	196,821	-	1,488,085	13.23%				
2022	127,708	127,708	-	1,158,851	11.02%				
2021	(3,920)	(3,920)	-	-	N/A				
2020	94,010	94,010	-	823,514	11.42%				
2019	86,399	86,399	-	1,391,840	6.21%				
2018	57,560	57,560	-	1,287,561	4.47%				
2017	28,794	28,794	-	1,119,042	2.57%				
2016	66,127	66,127	-	1,072,615	6.17%				
2015	64,542	64,542	-	1,016,084	6.35%				

**Changes in Benefit Terms**

Senate Bill 1049, signed into law in June 2019, introduced a limit on the amount of annual salary included for the calculation of benefits. Beginning in 2020, annual salary in excess of \$195,000 (as indexed in future years) will be excluded when determining member benefits. As a result, future benefits for certain active members are projected to be lower than prior to the legislation.

Oregon Senate Bill 111, enacted in June 2021, provides an increased pre-retirement death benefit for members who die on or after their early retirement age.

**Changes in Assumptions**

The Public Employees Retirement System Board adopted assumption changes that were used to measure the June 30, 2016, 2018, and 2021 total pension liability. For June 30, 2016, the changes included the lowering of the long-term expected rate of return to 7.50% and the lowering of the assumed inflation rate to 2.50%. For June 30, 2018, the long-term expected rate of return was lowered to 7.20%. For June 30, 2021, the long-term expected rate of return was lowered to 6.90% and the inflation rate was lowered to 2.40%. In addition, the healthy mortality assumption was changed to reflect an updated mortality improvement scale for all groups, and assumptions were updated for merit increases, unused sick leave, and vacation pay.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

SCHEDULE OF CHANGES IN THE DISTRICT'S TOTAL OPEB LIABILITY AND RELATED RATIOS

<b><u>Implicit Rate Subsidy</u></b>	<u>2024</u>	<u>2023</u>	<u>2022</u>
Total OPEB liability			
Service cost	\$ 3,043	\$ 3,866	\$ 1,632
Interest	268	120	36
Economic/demographic gains (losses)	8,645	-	-
Change in assumptions	(730)	(1,122)	9
Benefit payments	-	-	-
Net change in total OPEB liability	11,226	2,864	1,677
Total OPEB liability - beginning	<u>4,541</u>	<u>1,677</u>	<u>-</u>
Total OPEB liability - ending	<u>\$ 15,767</u>	<u>\$ 4,541</u>	<u>\$ 1,677</u>
Covered employee payroll	\$ 1,543,578	\$ 1,488,085	\$ 1,158,851
Total OPEB liability as a percentage of covered employee payroll	1.02%	0.31%	0.14%

**Changes in Assumptions**

For each valuation date, the following changes in assumptions are made:

Expected claims and premiums are updated to reflect changes in available benefits and premium levels. Expected retiree and dependent costs are updated to reflect current health cost guidelines.

The healthcare cost trend is updated to reflect changes in premium levels, as well as future expected economic and regulatory conditions.

Mortality, withdrawal, and retirement rates are updated to reflect assumptions used in the Oregon PERS actuarial valuation immediately preceding each implicit rate subsidy valuation date.

For June 30, 2024, the discount rate increased to 3.65%. For June 30, 2023, the discount rate increased to 3.54%. For June 30, 2022, the discount rate decreased to 2.16%. For June 30, 2019, the discount rate increased to 3.87% from 3.58% for June 30, 2018.

No assets have been accumulated in a trust to pay for the related benefits.

\*This schedule is intended to show information for 10 years; additional years' information will be displayed as it becomes available.

<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
N/A	N/A	\$ 7,518	\$ 8,108
		2,240	1,665
		-	-
		(2,148)	(4,988)
		<u>(53)</u>	<u>(51)</u>
		7,557	4,734
		<u>55,087</u>	<u>50,353</u>
		<u>\$ 62,644</u>	<u>\$ 55,087</u>
		\$ 1,391,840	\$ 1,287,561
		4.50%	4.28%

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET OPEB LIABILITY (ASSET)

**RHIA**

Year Ended June 30	(a) District's proportion of the net OPEB liability (asset)	(b) District's proportionate share of the net OPEB liability (asset)	(c) District's covered payroll	(b/c) District's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total OPEB liability
2024	0.00817112%	\$ (29,920)	\$ 1,488,085	(2.01)%	201.60%
2023	0.00487325%	(17,316)	1,158,851	(1.49)%	194.60%
2022	0.00000000%	-	-	N/A	183.90%
2021	0.00421284%	(8,584)	823,514	(1.04)%	150.10%
2020	0.01279888%	(24,732)	1,391,840	(1.78)%	144.40%
2019	0.01046610%	(13,837)	1,287,561	(1.07)%	124.00%
2018	0.01084794%	(4,527)	1,119,042	(0.40)%	108.90%
2017	0.01046610%	2,842	1,072,615	0.26%	94.20%

**Changes in Assumptions**

The Public Employees Retirement System Board adopted assumption changes that were used to measure the June 30, 2016, 2018, and 2021 total OPEB liability. For June 30, 2016, the changes included the lowering of the long-term expected rate of return to 7.50% and the lowering of the assumed inflation rate to 2.50%. For June 30, 2018, the long-term expected rate of return was lowered to 7.20%. For June 30, 2021, the long-term expected rate of return was lowered to 6.90% and the inflation rate was lowered to 2.40%. In addition, the healthy mortality assumption was changed to reflect an updated mortality improvement scale for all groups.

\*This schedule is intended to show information for 10 years; additional years' information will be displayed as it becomes available.

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

SCHEDULE OF CONTRIBUTIONS

OTHER POSTEMPLOYMENT BENEFITS

<b><u>RHIA</u></b>						
Year Ended June 30	(a) Contractually required contribution	(b) Contributions in relation to the contractually required contribution	(a-b) Contribution deficiency (excess)	(c) District's covered payroll	(b/c) Contributions as a percent of covered payroll	
2024	\$ 6	\$ 6	\$ -	\$ 1,543,578	0.0004%	
2023	161	161	-	1,488,085	0.0108%	
2022	-	-	-	1,158,851	0.0000%	
2021	268	268	-	-	N/A	
2020	6,350	6,350	-	823,514	0.7711%	
2019	6,343	6,343	-	1,391,840	0.4557%	
2018	5,401	5,401	-	1,287,561	0.4195%	
2017	4,667	4,667	-	1,119,042	0.4171%	

**Changes in Assumptions**

The Public Employees Retirement System Board adopted assumption changes that were used to measure the June 30, 2016, 2018, and 2021 total OPEB liability. For June 30, 2016, the changes included the lowering of the long-term expected rate of return to 7.50% and the lowering of the assumed inflation rate to 2.50%. For June 30, 2018, the long-term expected rate of return was lowered to 7.20%. For June 30, 2021, the long-term expected rate of return was lowered to 6.90% and the inflation rate was lowered to 2.40%. In addition, the healthy mortality assumption was changed to reflect an updated mortality improvement scale for all groups.

\*This schedule is intended to show information for 10 years; additional years' information will be displayed as it becomes available.



**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -  
 BUDGET AND ACTUAL

GENERAL FUND

For the Year Ended June 30, 2024

	Original Budget	Final Budget	Variance with Final Budget Over (Under)	Actual GAAP Basis
<b>REVENUES</b>				
Property taxes	\$ 4,062,678	\$ 4,062,678	\$ 95,761	\$ 4,158,439
Grant revenue	137,668	137,668	(103,396)	34,272
Investment earnings	20,000	20,000	228,112	248,112
Charges for services	-	10,000	20,249	30,249
Miscellaneous	86,000	86,000	27,009	113,009
Total revenues	4,306,346	4,316,346	267,735	4,584,081
<b>EXPENDITURES</b>				
Current				
Personnel services	2,802,644	2,802,644	(468,797)	2,333,847
Materials and services	987,000	1,387,000	(526,414)	860,586
Capital outlay	243,000	243,000	(17,322)	225,678
Contingency	300,000	300,000	(300,000)	-
Total expenditures	4,332,644	4,732,644	(1,312,533)	3,420,111
Excess (deficiency) of revenues over (under) expenditures	(26,298)	(416,298)	1,580,268	1,163,970
Fund balance - beginning, as restated	3,663,436	3,663,436	352,172	4,015,608
Fund balance - ending	\$ 3,637,138	\$ 3,247,138	\$ 1,932,440	\$ 5,179,578

**OTHER SUPPLEMENTARY INFORMATION**

INDIVIDUAL FUND SCHEDULES

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -  
 BUDGET AND ACTUAL

GRANTS FUND

For the Year Ended June 30, 2024

	<u>Original and Final Budget</u>	<u>Variance with Final Budget Over (Under)</u>	<u>Actual GAAP Basis</u>
<b>REVENUES</b>	\$ -	\$ -	\$ -
<b>EXPENDITURES</b>			
Current			
Personnel services	149,968	(2,029)	147,939
Materials and services	20,200	-	20,200
Capital outlay	<u>198,404</u>	<u>-</u>	<u>198,404</u>
Total expenditures	<u>368,572</u>	<u>(2,029)</u>	<u>366,543</u>
Excess (deficiency) of revenues over (under) expenditures	(368,572)	2,029	(366,543)
Fund balance - beginning	<u>368,572</u>	<u>69,999</u>	<u>438,571</u>
Fund balance - ending	<u>\$ -</u>	<u>\$ 72,028</u>	<u>\$ 72,028</u>

## **OTHER FINANCIAL SCHEDULES**

**ESTACADA RURAL FIRE DISTRICT NO. 69**  
**Estacada, Oregon**

SCHEDULE OF PROPERTY TAX TRANSACTIONS

For the Year Ended June 30, 2024

Tax Year	Taxes Receivable July 1, 2023	2023-2024 Levy	Adjustments	Collections	Taxes Receivable June 30, 2024
2023-2024	\$ -	\$ 4,297,249	\$ (123,426)	\$ 4,093,669	\$ 80,154
2022-2023	58,285	-	(2,070)	31,115	25,100
2021-2022	22,846	-	(688)	8,944	13,214
2020-2021	10,770	-	(197)	5,724	4,849
2019-2020	3,731	-	(77)	2,221	1,433
2018-2019	1,198	-	(27)	249	922
2017-2018	817	-	(17)	113	687
Prior	3,303	-	(63)	194	3,046
Subtotal - Prior	100,950	-	(3,139)	48,560	49,251
Total	\$ 100,950	\$ 4,297,249	\$ (126,565)	4,142,229	\$ 129,405
Add:					
Other taxes and interest				(16,675)	
Undistributed taxes with county, July 1, 2023				50,424	
Total available for distribution				4,175,978	
Less: Turnovers to District				(4,158,439)	
Undistributed taxes with county, June 30, 2024				\$ 17,539	

**AUDIT COMMENTS AND DISCLOSURES REQUIRED BY  
STATE REGULATIONS**

**KOONTZ, BLASQUEZ**  
ASSOCIATES, P.C.  
CERTIFIED PUBLIC ACCOUNTANTS

**INDEPENDENT AUDITOR'S REPORT  
REQUIRED BY OREGON STATE REGULATIONS**

Board of Directors  
Estacada Rural Fire District No. 69  
Estacada, Oregon 97023

We have audited the basic financial statements of Estacada Rural Fire District No. 69 as of and for the year ended June 30, 2024, and have issued our report thereon dated December 22, 2024. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

**Compliance**

As part of obtaining reasonable assurance about whether Estacada Rural Fire District No. 69's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes, as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures, which included, but were not limited to, the following:

**Accounting records**

**Deposit of public funds with financial institutions (ORS Chapter 295)**

**Budgets legally required (ORS Chapter 294)**

**Insurance and fidelity bonds in force or required by law**

**Programs funded from outside sources**

**Authorized investment of surplus funds (ORS Chapter 294)**

**Public contracts and purchasing (ORS Chapters 279A, 279B, 279C)**

**Accountability for collecting or receiving money by elected officials**

In connection with our testing, nothing came to our attention that caused us to believe the District was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes, as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations, except as follows:

1. For the year ended June 30, 2024, the District did not budget resources equal to the expenditures and other requirements in the Grants Fund, which is in violation of ORS 294.388.

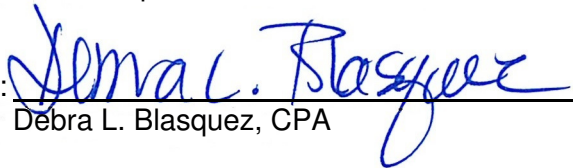
The District does not have any elected officials collecting or receiving money.

**OAR 162-010-0230 Internal Control**

In planning and performing our audit, we considered Estacada Rural Fire District No. 69's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Estacada Rural Fire District No. 69's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Estacada Rural Fire District No. 69's internal control over financial reporting. However, we noted certain matters that we have reported to management of the District in a separate letter dated December 22, 2024.

This report is intended solely for the information and use of the board of directors and management of Estacada Rural Fire District No. 69 and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

Koontz, Blasquez & Associates, P.C.

By:   
Debra L. Blasquez, CPA

Albany, Oregon  
December 22, 2024